

BUFFALO FISCAL STABILITY AUTHORITY
(A Component Unit of the City of Buffalo, New York)

FINANCIAL STATEMENTS

JUNE 30, 2018

BUFFALO FISCAL STABILITY AUTHORITY
(A Component Unit of the City of Buffalo, New York)

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INDEPENDENT AUDITORS' REPORT

The Board of Directors
Buffalo Fiscal Stability Authority

We have audited the accompanying financial statements of the governmental activities and each major fund of Buffalo Fiscal Stability Authority (the Authority), a component unit of the City of Buffalo, New York, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Authority as of June 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Change in Accounting Principle

As described in Note 2 to the financial statements, in 2018, the Authority adopted GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Our opinion is not modified with respect to this matter.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis and other required supplementary information, as listed in the table of contents, be presented to supplement the financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The accompanying Schedule of Administrative Expenditures – General Fund is presented for purposes of additional analysis and is not a required part of the financial statements. The accompanying supplementary information is the responsibility of management and is derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 24, 2018 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

Lumaden & McCormick, LLP

September 24, 2018

BUFFALO FISCAL STABILITY AUTHORITY
(A Component Unit of the City of Buffalo, New York)

MANAGEMENT’S DISCUSSION AND ANALYSIS
JUNE 30, 2018
(UNAUDITED)

Introduction

The Buffalo Fiscal Stability Authority (the “BFSA” or the “Authority”) is a corporate governmental agency and instrumentality of the State of New York constituting a public benefit corporation created by the BFSA Act (the Act) – Chapter 122 of the Laws of 2003, as amended, signed by the Governor on July 3, 2003. BFSA has a broad range of financial control and oversight powers over the City of Buffalo (the City) and its non-exempted Covered Organizations including the Buffalo Public School District (the School District), the Buffalo Municipal Housing Authority, the Buffalo Urban Renewal Agency, the Joint Schools Construction Board, and other covered organizations as defined by the Act. The Act provides for the Authority to be in existence until its oversight, control or other responsibilities and its liabilities (including the payment in full of Authority bonds and notes) have been met or discharged, which in no event shall be later than June 30, 2037. The Act provides the Authority different financial control and oversight powers depending upon whether the City’s financial condition causes it to be in a “control period” or an “advisory period.” During a control period the Authority possesses significantly expanded powers, including the power to impose a wage and/or hiring freeze. During an advisory period, the BFSA operates with a reduced set of financial oversight powers and responsibilities. The BFSA transitioned from a control period to an advisory period on July 1, 2012. An advisory period shall continue through June 30, 2037, unless a control period is reimposed. A control period may be reimposed in the event of the occurrence of certain events as outlined within the Act.

The Act empowered BFSA in the earlier years of its existence to finance a declining percentage of the yearly deficits of the City and Covered Organizations which are part of an approved budget and four-year financial plan. There was no deficit financing required for the fiscal year 2006-2007, the last year BFSA had this power. In its capacity to issue bonds and notes on behalf of the City, the Authority has funded deficits, capital projects, and certain working capital needs of the City and has issued bonds to refund City debt. Revenues to pay Authority debt service and to fund Authority operations are provided by the City’s State aid, and the City’s and School District’s share of Erie County sales tax, on which the Authority has a first lien. BFSA became entitled to the City’s share of Erie County sales tax revenues and State aid on July 3, 2003, the effective date of the Act. BFSA became entitled to the School District’s share of Erie County sales tax revenues on July 1, 2004 as provided in Chapter 86 of the Laws of 2004, which amended the Act. Pursuant to the Act, the City and the School District have no right, title or interest in these revenues until transferred to the City and the School District by the Authority. The Authority has no independent operating income or taxing power.

Overview of the Financial Statements

The annual financial statements of the Authority consist of the following components: management’s discussion and analysis (this section), financial statements, and notes to financial statements.

Management’s discussion and analysis of the Authority’s financial performance provides an overview of the Authority’s financial activities for the fiscal years ended June 30, 2018, 2017, and 2016. The overview, which covers the most important financial events of the period, should be read in conjunction with the Authority’s financial statements, including the notes to the financial statements.

Government-wide financial statements of the Authority are presented in accordance with Governmental Accounting Standards Board (“GASB”) Statement No. 34, “Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Governments.” The government-wide financial statements use the economic resources measurement focus and accrual basis of accounting. These statements are presented to display information about the reporting entity as a whole. The Statement of Net Position presents information on all the Authority’s assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between the two reported as net position. The Statement of Activities presents information showing how the Authority’s net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of timing of the related cash flows.

Governmental fund financial statements are presented using the current financial resources measurement focus and the modified accrual basis of accounting. Government fund financial statements are the *Balance Sheet* and the *Statement of Revenues, Expenditures, and Changes in Fund Balances*. Under the modified accrual basis, revenue is recognized when it becomes both measurable and available to finance expenditures in the current fiscal period.

In addition to these two types of statements, the financial statements include a reconciliation between the government-wide and governmental fund statements. Accompanying notes to the financial statements are an integral part of the financial statements.

Financial Highlights and Overall Analysis

The most critical factors in the Authority’s financial position are its revenues derived from the City’s sales tax revenue (since July 1, 2003), the School District’s share of Erie County sales tax revenues (beginning July 1, 2004), and the City’s State aid, which together provided over 99 percent of the Authority’s revenue from 2016 to 2018. The Act granted the Authority a first lien and perfected security interest in net collections from sales and use taxes authorized by the State and imposed by Erie County (the County). Sales taxes are imposed by the County, collected by the State, and remitted to the Authority, usually several times each month. After provision for Authority debt service deposits and operating expenses, the remaining funds are remitted immediately to the City or the School District. The State legislation also provided that all State aid appropriated as local government assistance for the benefit of the City is payable to the Authority to use for debt service requirements and operating expenses, with the remaining funds to be remitted to the City.

The amount of BFSAs sales tax revenues to be collected depends upon various factors, including the economic conditions within the County, which has experienced numerous cycles of growth and recession. In addition, in the past the State has enacted amendments to the Tax Law to exempt specific goods and services from the imposition of sales tax. The Act requires the County to impose the local sales tax at a rate of no less than 3.0 percent for the period ending June 30, 2037. Pursuant to State statutory authority, Erie County currently imposes sales tax at the rate of 4.75 percent. New York State has reauthorized the additional 1.0 percent sales tax rate, above the general State authorization, in Erie County every year since January 1978, but is under no obligation to continue to do so. The additional 1.0 percent sales tax currently expires on November 30, 2020, absent future reauthorization. The County is required to allocate to the cities and towns within the County the first \$12.5 million of any net collections from the additional 1.0 percent of sales and compensating use taxes authorized by Section 1210(i)(4) of the State Tax Law as long as the County maintains the 1.0 percent sales tax. This allocation resulted in additional City tax revenues delivered to BFSAs of approximately \$5.7 million annually in 2018, 2017, and 2016; the School District does not share in this additional sales tax revenue.

Sales tax revenue for the years ended June 30, 2018, 2017, and 2016 were \$131,828,417, \$125,815,507 and \$123,609,076. The increase from 2017 to 2018 was \$6,012,910, or 4.8%, while the increase from 2016 to 2017 was \$2,206,431, or 1.8%. The increase in sales tax revenue is attributed primarily to inflationary increases, increases in gasoline prices (there is currently no cap on Erie County sales tax collected on gasoline sales), a positive impact from Canadian shoppers as the Canadian dollar increased compared to the U.S. dollar over the past three years, and modest economic growth. The Authority also received State aid for the years ended June 30, 2018, 2017, and 2016 in the amounts of \$161,632,780, \$161,335,236, and \$162,199,039, respectively. State aid increased \$297,544 (0.2%) from 2017 to 2018 and decreased \$863,803 (0.5%) from 2016 to 2017. The fluctuation in state aid is due solely to changes in the amounts of Efficiency Grant funds drawn down on behalf of the City of Buffalo; the recurring annual State aid allocation for New York State Aid and Incentives to Municipalities (AIM) remained the same each year at \$161,285,233. Investment income, which accounts for the remaining Authority revenue, totaled \$953,439, \$1,192,289, and \$2,075,946 for the years ended June 30, 2018, 2017, and 2016, respectively, which primarily is derived from interest on the City's general obligation bonds described below. As principal is repaid on the outstanding long-term debt, the amount of interest earnings decreases. Included in revenue in 2016 was \$2,515,920 representing transfers from the City of Buffalo; the majority of that was \$2,484,185 for unspent proceeds from the 2006A bond.

The other significant element in the Authority's financial position is its long-term debt. From 2004 through 2007, the Authority issued a total of \$109,515,000 in long-term bonds (Series 2004A, 2005A, 2006A, and 2007A) to provide for deficit financing as well as to finance the City's cost of various City and School District capital projects. The City, in return, issued a series of its own general obligation long-term bonds, privately placed with the Authority, evidencing the obligations of the City for the 2005A, 2006A, and 2007A bonds. On July 7, 2005 the Authority refunded \$47,015,000 of City serial bonds by issuing \$46,705,000 in 14-year bonds (the 2005B series) and \$360,000 in 2-year taxable bonds (the 2005C Series). The City issued its own 13.5-year premium bonds privately placed with the Authority in the amount \$48,157,000. On December 21, 2015, the Authority refunded \$7,200,000 of outstanding Series 2005A and \$12,160,000 of outstanding 2006A bonds by issuing \$14,170,000 in Series 2015A revenue bonds. The Authority has not subsequently issued debt.

The statement of net position shows total net position of \$393,672 at June 30, 2018, as compared to \$1,381,713 at June 30, 2017 and \$4,328,604 at June 30, 2016. The decrease of \$988,041 from 2017 to 2018 is due to payment of AIM funds that had previously been held by the Authority, an increase in general and administrative expenses, and an adjustment of \$419,686 to beginning of year net position to reflect the impact of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)*, which required the Authority to recognize its total OPEB liability. The decrease of \$2,946,891 from 2016 to 2017 is attributed to a transfer to the City of \$2,580,885 due largely to an adjustment made to mirror bonds receivable associated with the issuance of a refunding bond in 2015 and the corresponding reduction in the total amount of principal due on such bond. In December 2015, the City transferred \$2,515,920 to the Authority in unspent bond proceeds which directly reduced the amount of the refunding bond. The differences in assets and liabilities are from a combination of several factors. The Authority made principal payments on outstanding bonds payable of \$5,520,000 in 2018 which resulted in the decrease in total liabilities of \$4,487,817 from \$43,905,178 in 2017 to \$39,417,361 in 2018. The Authority made principal payments on bonds payable totaling \$7,150,000 in 2017 which resulted in the decrease in total liabilities of \$7,824,328 from \$51,729,506 in 2016 to \$43,905,178 in 2017. Total assets decreased \$5,348,232 from 2017 to 2018 as the Authority received principal payments from the City on outstanding notes receivable of \$6,143,162 and investments decreased by \$526,955 resulting from the overall decrease in bonds payable. Total assets decreased \$10,617,780 from 2016 to 2017 as the Authority received principal payments from the City on outstanding notes receivable of \$8,567,650 and investments decreased \$1,662,995 resulting from the overall decrease in bonds payable. In past years, the Authority received funds from the State which the City can only use for specified purposes; no such funds were received by the Authority during 2018, 2017, or 2016. The Authority retains those funds until the conditions have been met. The Authority released the final funds to the City in 2018. No funds were released in 2017 or 2016.

Cash and investments totaled \$6,926,467, \$7,091,017, and \$8,817,426 at June 30, 2018, 2017, and 2016, respectively. These amounts include funds for the future repayment of debt and restricted State aid in the amount of \$6,013,968, \$6,174,997, and \$8,107,107 at June 30, 2018, 2017, and 2016 respectively. State aid was paid to BFSAs in prior years for targeted purposes awaiting the City's request for disbursement. As of June 30, 2018, all of the restricted State Aid had been requested by the City, with a balance of \$0 at June 30, 2018 and \$242,529 at June 30, 2017. Additionally, cash and investments included \$12,172, \$0, and \$29,130 of accrued interest to be paid to the City at June 30, 2018, 2017, and 2016, respectively, for the investment of such debt service reserves in accordance with outstanding agreements. Remaining cash and investments represents cash available for BFSAs operating expenses.

Interest expense decreased from 2017 to 2018 by \$260,116. The decrease was due to the decrease in bonds payable. Interest expense increased from 2016 to 2017 by \$615,381. The increase was due to the unusual low expense in 2016 due to the premium amortization for the 2005A and 2006A bonds that were refunded in 2016. The premium amortization that was offset against interest expense in 2016 was \$1,569,830.

Operating expenses reported in the governmental fund statements totaled \$662,958, \$647,689, and \$667,216 for the years ended June 30, 2018, 2017, and 2016. Total operating expenses increased \$15,269, or 2.4%, from 2017 to 2018, and decreased \$19,527, or 2.9%, from 2016 to 2017. The changes year to year are minor and fluctuations are discussed below.

Staff expenses for the years ended June 30, 2018 and 2017 were as follows:

	2018	2017	Increase/ (Decrease)	Percentage Change
Wages	\$ 375,724	\$ 373,516	\$ 2,208	0.6%
Other staff-related expenses	10,898	8,929	1,969	22.1%
Total direct staff expenses	386,622	382,445	4,177	1.1%
Staff benefits:				
ERS contributions	55,324	58,453	(3,129)	-5.4%
Payroll taxes	27,400	27,512	(112)	-0.4%
Health insurance (net of employee contributions)	78,560	72,559	6,001	8.3%
Total staff benefits	161,284	158,524	2,760	1.7%
Total staff expenses	\$ 547,906	\$ 540,969	\$ 6,937	1.3%

Staff expenses increased \$6,937, or 1.3%, from 2017 to 2018. The primary reason for the increase is an increase in health insurance premiums. In addition, the Authority had one position which was elevated in April 2017 with a salary increase reflected, a general inflationary salary increase was granted to employees, and one position which temporarily became part-time in October 2016, resulting in the net increase to direct staff expenses in 2018. These increases were offset by a decrease in pension expense as a result of a decline in the employer contribution rate to the New York State and Local Retirement System (ERS).

The Authority employed five salaried staff members (one part-time) during the years ended June 30, 2018 and 2017.

Staff expenses for the years ended June 30, 2017 and 2016 were as follows:

	2017	2016	Increase/ (Decrease)	Percentage Change
Wages	\$ 373,516	\$ 383,206	\$ (9,690)	-2.5%
Other staff-related expenses	8,929	9,390	(461)	-4.9%
Total direct staff expenses	382,445	392,596	(10,151)	-2.6%
Staff benefits:				
ERS contributions	58,453	63,973	(5,520)	-8.6%
Payroll taxes	27,512	28,676	(1,164)	-4.1%
Health insurance (net of employee contributions)	72,559	70,670	1,889	2.7%
Total staff benefits	158,524	163,319	(4,795)	-2.9%
Total staff expenses	\$ 540,969	\$ 555,915	\$ (14,946)	-2.7%

Staff expenses decreased \$14,946, or 2.7%, from 2016 to 2017. The primary reason for the decrease is a change in personnel and a decrease to pension expense resulting from a reduction in the employer contribution rate. The Authority had one position which temporarily became part time in October 2016, one position was elevated in April 2017 with a salary increase reflected, and a general inflationary salary increase was granted to employees, resulting in the net decrease to direct staff expenses in 2017. The increase in health insurance expense is related to an increase in premiums. Other staff expenses have minor changes.

The Authority employed five salaried staff members (one partially part-time) during the year ended June 30, 2017 and five salaried staff members during the year ended June 30, 2016.

The next largest category of expenses was for professional fees. The following charts indicated the amount expended for professional fees for the years ended June 30, 2018, 2017, and 2016.

	2018	2017	Increase/ (Decrease)	Percentage Change
Legal fees	\$ 7,120	\$ 7,100	\$ 20	0.3%
Other professional fees	40,860	33,082	7,778	23.5%
Total professional fees	\$ 47,980	\$ 40,182	\$ 7,798	19.4%

	2017	2016	Increase/ (Decrease)	Percentage Change
Legal fees	\$ 7,100	\$ 5,673	\$ 1,427	25.2%
Other professional fees	33,082	46,520	(13,438)	-28.9%
Total professional fees	\$ 40,182	\$ 52,193	\$ (12,011)	-23.0%

Other professional fees increased \$7,778, or 23.5%, from 2017 to 2018 due to increased expenditures as the Authority required more consulting services.

Other professional fees decreased \$13,438, or 28.9%, from 2016 to 2017 due to less expenditures as the Authority required fewer consulting services.

Directors of the Authority do not receive any compensation for their services but are reimbursed for any Authority-related expenses.

Meeting expenses are incurred in connection with holding public board and committee meetings throughout the year. Meeting expenses for the years ended June 30, 2018, 2017, and 2016 are as follows:

	2018	2017	Increase/ (Decrease)	Percentage Change
Facilities expenses - Public Board Meetings	\$ 6,651	\$ 6,319	\$ 332	5.3%

	2017	2016	Increase/ (Decrease)	Percentage Change
Facilities expenses - Public Board Meetings	\$ 6,319	\$ 5,092	\$ 1,227	24.1%

Meeting expenses increased from 2017 to 2018 by \$332, or 5.3%. This increase is primarily due to the number of BFSA board meetings which increased in 2018 compared to 2017.

Meeting expenses increased from 2016 to 2017 by \$1,227, or 24.1%. This increase is primarily due to the number of BFSA board meetings which increased in 2017 compared to 2016.

Other expenses include various items necessary for the running of the Authority's offices, and are as follows for the fiscal years ended June 30, 2018, 2017, and 2016:

	2018	2017	Increase/ (Decrease)	Percentage Change
Office services including postage and delivery	\$ 5,334	\$ 5,561	\$ (227)	-4.1%
Rent	43,615	42,640	975	2.3%
Telephone and data processing	8,874	8,361	513	6.1%
Office supplies	1,093	2,914	(1,821)	-62.5%
Equipment	1,505	743	762	102.6%
Total Other Expenditures	\$ 60,421	\$ 60,219	\$ 202	0.3%

	2017	2016	Increase/ (Decrease)	Percentage Change
Office services including postage and delivery	\$ 5,561	\$ 5,758	\$ (197)	-3.4%
Rent	42,640	38,865	3,775	9.7%
Telephone and data processing	8,361	7,406	955	12.9%
Office supplies	2,914	864	2,050	237.3%
Equipment	743	1,123	(380)	-33.8%
Total Other Expenditures	\$ 60,219	\$ 54,016	\$ 6,203	11.5%

In total, other expenses have remained consistent over the last three fiscal years.

During 2016, the Authority signed a lease for office space with the landlord and received one month of free rent.

Debt Service Fund

The Authority issued \$14,170,000 of Sales Tax and State Aid Secured Bonds, Series 2015A in December 2015. The proceeds of this bond was used to refund BFSA's outstanding 2005A and 2006A Series bonds and to pay costs of issuance. Net interest cost of the issue was 1.249 percent. This resulted in a net present value savings of \$1,348,700 on this transaction. No debt was issued during the fiscal year ended June 30, 2018 or 2017.

Contacting the Authority's Financial Management

This financial report is designed to provide taxpayers, investors, and creditors with a general overview of the Authority's finances and to demonstrate its accountability for the money it receives. If you have questions about this report or need additional financial information, contact Jeanette M. Robe, Executive Director, Buffalo Fiscal Stability Authority, 617 Main Street, Market Arcade Building - Suite 400, Buffalo, New York 14203.

BUFFALO FISCAL STABILITY AUTHORITY
(A Component Unit of the City of Buffalo, New York)

Statement of Net Position

June 30,	2018	2017
Assets		
Cash and cash equivalents	\$ 1,105,924	\$ 743,519
Investments	5,820,543	6,347,498
Notes receivable - City of Buffalo due within one year	5,677,562	5,902,359
Due from other governments	14,643,669	13,661,749
Prepaid expenses	3,241	25,087
Notes receivable - City of Buffalo	12,628,062	18,546,427
Capital assets, net (Note 6)	648	1,242
Total assets	39,879,649	45,227,881
Deferred Outflows of Resources		
Deferred outflows of resources related to pensions	165,915	123,690
Liabilities		
Accounts payable	10,563	17,221
Accrued liabilities	366,267	449,501
Due to the City of Buffalo - sales tax	13,678,110	12,533,557
Long-term liabilities		
Due within one year:		
Bonds	5,685,000	5,520,000
Due beyond one year:		
Bonds and related premiums	18,333,504	24,496,909
Net pension liability	60,374	186,826
Total OPEB liability	1,283,543	701,164
Total liabilities	39,417,361	43,905,178
Deferred Inflows of Resources		
Deferred inflows of resources related to pensions	234,531	64,680
Net Position		
Net investment in capital assets	648	1,242
Restricted	6,597,499	6,648,187
Unrestricted	(6,204,475)	(5,267,716)
Total net position	\$ 393,672	\$ 1,381,713

See accompanying notes.

BUFFALO FISCAL STABILITY AUTHORITY
(A Component Unit of the City of Buffalo, New York)

Statement of Activities

For the years ended June 30,	2018	2017
Expenses		
General and administrative	\$ 827,419	\$ 752,740
Distributions		
City of Buffalo - general operations	247,320,348	243,728,012
City of Buffalo School District	46,256,229	43,389,176
Interest expense	578,995	839,110
Total expenses	<u>294,982,991</u>	<u>288,709,038</u>
General revenues		
State aid	161,632,780	161,335,236
Sales tax	131,828,417	125,815,507
Interest and other income	953,439	1,192,289
Total general revenues	<u>294,414,636</u>	<u>288,343,032</u>
Transfer to the City of Buffalo	<u>-</u>	<u>(2,580,885)</u>
Change in net position	(568,355)	(2,946,891)
Net position - beginning	1,381,713	4,328,604
Cumulative effect of a change in accounting principle	(419,686)	
Net position - beginning, as restated (Note 2)	<u>962,027</u>	<u>4,328,604</u>
Net position - ending	<u>\$ 393,672</u>	<u>\$ 1,381,713</u>

See accompanying notes.

BUFFALO FISCAL STABILITY AUTHORITY
(A Component Unit of the City of Buffalo, New York)

Balance Sheet - Governmental Funds

June 30, 2018

(With summarized comparative totals as of June 30, 2017)

	General	Debt Service	Total Governmental Funds	
			2018	2017
Assets				
Cash and cash equivalents	\$ 468,567	\$ 637,357	\$ 1,105,924	\$ 743,519
Investments	-	5,820,543	5,820,543	6,347,498
Due from other governments	14,243,298	18,705,995	32,949,293	38,110,535
Prepaid expenses	3,241	-	3,241	25,087
Total assets	\$ 14,715,106	\$ 25,163,895	\$ 39,879,001	\$ 45,226,639
Liabilities and Fund Balances				
Accounts payable	\$ 10,563	\$ -	\$ 10,563	\$ 17,221
Accrued liabilities	37,299	328,968	366,267	449,501
Due to the City of Buffalo	13,678,110	-	13,678,110	12,533,557
Total liabilities	13,725,972	328,968	14,054,940	13,000,279
Fund Balances				
Nonspendable:				
Prepaid expenses	3,241	-	3,241	25,087
Restricted:				
Debt service	-	24,834,927	24,834,927	30,963,567
State-mandated initiatives	468,567	-	468,567	669,039
Unassigned	517,326	-	517,326	568,667
Total fund balances	989,134	24,834,927	25,824,061	32,226,360
Total liabilities and fund balances	\$ 14,715,106	\$ 25,163,895	\$ 39,879,001	\$ 45,226,639

BUFFALO FISCAL STABILITY AUTHORITY
 (A Component Unit of the City of Buffalo, New York)

**Reconciliation of the Governmental Funds
 Balance Sheet to the Statement of Net Position**

June 30, 2018

Total fund balances - governmental funds \$ 25,824,061

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and are not reported as assets in governmental funds. 648

The Authority's proportionate share of the net pension position as well as pension-related deferred outflows and deferred inflows of resources are recognized on the government-wide statements and include:

Deferred outflows of resources related to pensions	165,915	
Net pension liability	(60,374)	
Deferred inflows of resources related to pensions	<u>(234,531)</u>	(128,990)

Certain liabilities are not due and payable currently and therefore are not reported as liabilities of the governmental funds. These liabilities are:

Bonds and related premiums	(24,018,504)	
Total OPEB liability	<u>(1,283,543)</u>	(25,302,047)

Net position - governmental activities \$ 393,672

BUFFALO FISCAL STABILITY AUTHORITY
(A Component Unit of the City of Buffalo, New York)

**Statement of Revenues, Expenditures, and
Changes in Fund Balances - Governmental Funds**

For the year ended June 30, 2018
(With summarized comparative totals for June 30, 2017)

	General	Debt Service	Total Governmental Funds	
			2018	2017
Revenues				
State aid	\$ 161,632,780	\$ -	\$ 161,632,780	\$ 161,335,236
Sales tax	131,828,417	-	131,828,417	125,815,507
Interest and other income	313	953,126	953,439	1,192,289
Total revenues	293,461,510	953,126	294,414,636	288,343,032
Expenditures				
General and administrative	501,674	-	501,674	489,165
Distributions				
City of Buffalo - general operations	247,186,345	134,003	247,320,348	243,728,012
City of Buffalo School District	46,256,229	-	46,256,229	43,389,176
Employee benefits	161,284	-	161,284	158,524
Debt service				
Principal	-	5,520,000	5,520,000	7,150,000
Interest	-	1,057,400	1,057,400	1,317,516
Total expenditures	294,105,532	6,711,403	300,816,935	296,232,393
Excess revenues (expenditures)	(644,022)	(5,758,277)	(6,402,299)	(7,889,361)
Other financing sources (uses)				
Operating transfers	370,363	(370,363)	-	-
Transfers to the City of Buffalo	-	-	-	(2,580,885)
Other financing sources (uses)	370,363	(370,363)	-	(2,580,885)
Net change in fund balances	(273,659)	(6,128,640)	(6,402,299)	(10,470,246)
Fund balances - beginning	1,262,793	30,963,567	32,226,360	42,696,606
Fund balances - ending	\$ 989,134	\$ 24,834,927	\$ 25,824,061	\$ 32,226,360

BUFFALO FISCAL STABILITY AUTHORITY
(A Component Unit of the City of Buffalo, New York)

**Reconciliation of the Governmental Funds Statement of Revenues,
Expenditures, and Changes in Fund Balances to the Statement of Activities**

For the year ended June 30, 2018

Total net change in fund balances - governmental funds \$ (6,402,299)

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported in governmental funds as expenditures. In the statement of activities, the cost of the assets is allocated over estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital outlays. (594)

Pension expense is recognized when paid on the fund statement of revenues, expenditures, and changes in fund balances and actuarially determined on the statement of activities. These differences are:

2018 contribution	55,466	
2018 accrued contribution	13,725	
2017 accrued contribution	(13,867)	
2018 pension expense	<u>(56,498)</u>	(1,174)

OPEB expense is recognized when paid on the fund statement of revenues, expenditures, and changes in fund balances and actuarially determined on the statement of activities. (162,693)

Payments of long-term liabilities are reported as expenditures in the governmental funds and as a reduction of debt in the statement of net position. 5,520,000

In the statement of activities, certain expenses are measured by the amounts earned during the year. In the governmental funds these expenditures are reported when paid. These differences are:

Amortization of bond premiums	<u>478,405</u>	
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Change in net position - governmental activities \$ (568,355)

BUFFALO FISCAL STABILITY AUTHORITY
(A Component Unit of the City of Buffalo, New York)

Notes to Financial Statements

1. Summary of Significant Accounting Policies

Reporting Entity

The Buffalo Fiscal Stability Authority (the Authority) is a corporate governmental agency and instrumentality of the State of New York (the State) constituting a public benefit corporation created by the Buffalo Fiscal Stability Authority Act (the Act), Chapter 122 of the Laws of 2003, as amended from time to time. Although legally separate from and independent of the City of Buffalo (the City), the Authority is a component unit of the City for financial reporting purposes and, accordingly, is included in the City's financial statements. The Act provides for the existence of the Authority through June 30, 2037.

The Authority is governed by nine directors, with seven appointed by the Governor. One of the seven must be a resident of the City. One director is appointed following the recommendation of the State Comptroller; one director is appointed on the joint recommendation of the temporary president of the Senate and the Speaker of the Assembly. The Mayor of the City and the County Executive of Erie County, New York serve as ex-officio members. The Governor also designates the chairperson and vice-chairperson from among the directors.

The Authority has power under the Act to monitor and oversee the finances of the City and "covered organizations" - City of Buffalo School District (the District), the Joint Schools Construction Board, Buffalo Urban Renewal Agency, Buffalo Municipal Housing Authority, and any governmental agency, public authority, or public benefit corporation which receives or may receive money directly, indirectly, or contingently from the City. The Authority is empowered to issue bonds and notes for various City purposes, defined in the Act as "financeable costs." The Act authorizes the issuance of bonds, notes, or other obligations in amounts necessary to pay any financeable costs and to fund reserves to secure such bonds. The aggregate principal amounts of such bonds, notes, or other obligations outstanding at any one time excluding refunding bonds of the City or the Authority cannot exceed \$175,000,000. The Authority may also issue bonds, notes, or other obligations to pay the cost of issuance of such borrowings, to establish debt service reserves, or to refund or advance refund any outstanding notes of the City. The Authority may issue cash flow borrowings which do not count toward the above limit, but are limited to \$145,000,000 of aggregate principal amounts outstanding at any one time.

The Act provides the Authority different financial control and oversight powers depending upon whether the City's financial condition causes it to be in a control period or an advisory period. The Act defined and established a control period to be in effect as of the date of the Act and continue until specific conditions were met regarding the stability of the City's finances. In May 2012, the Authority determined such conditions had been met and resolved to enter into an advisory period effective July 1, 2012. An advisory period shall continue through June 30, 2037, unless a control period is reimposed. A control period may be reimposed if the Authority determines at any time that a fiscal crisis is imminent or that any of the certain events, as outlined in the Act, have occurred or are likely to occur.

The Act provides broad monitoring responsibility over the City's finances during a control period, including the requirements for the City to provide annually a four-year financial plan to be approved by the Authority. The Act also allows the Authority to establish a maximum level of spending; impose a wage or hiring freeze; review and approve or disapprove any contracts, settlements, debt issuances, or collective bargaining agreements entered into by the City or covered organization; and may require the City to explore certain actions regarding merger of services with the County of Erie. Under an advisory period, the Authority's monitoring responsibilities continue to exist, however the Authority is not required to approve the various items as noted above, but will publicly comment on such items.

The Authority receives all sales tax revenues designated for the City and the District, and State aid to be paid to the City. State aid includes all general purpose local government aid, emergency financial assistance to certain cities, emergency financial assistance to eligible municipalities, supplemental municipal aid, and any successor or new aid appropriated by the State as local government assistance for the benefit of the City. The Authority is also entitled to receive all other aid, rents, fees, charges, payments, and other income to the extent such amounts are pledged to bondholders of the City.

The Authority maintains amounts it deems necessary for its operations and debt service requirements with the excess transferred to the City as frequently as practicable. On occasion, the Authority has been directed by the State to retain certain State aid amounts for the City's future use.

Basis of Presentation

Government-wide Statements: The statement of net position and the statement of activities display financial activities of the overall Authority. These statements are required to distinguish between *governmental* and *business-type* activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. The Authority does not maintain any business-type activities.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the Authority's governmental activities. Given the specific nature of the Authority's purpose, its only function is displayed as monitoring of City finances.

Fund Financial Statements: The fund financial statements provide information about the Authority's funds. The emphasis of the fund financial statements is on major governmental funds, each displayed in a separate column.

The Authority reports the following major funds:

- *General fund.* This is the Authority's primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund.
- *Debt service fund.* This fund is used to account for resources that are restricted, committed, or assigned to expenditure for principal and interest payments on long-term debt obligations of governmental activities on behalf of the City. Financial resources that are being accumulated for principal and interest payments maturing in future years are also included in this fund.

The financial statements include certain prior year summarized comparative information in total but not by separate governmental activities and major funds. Such information does not include sufficient detail to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the Authority's financial statements for the year ended June 30, 2017, from which the summarized information was derived.

Basis of Accounting and Measurement Focus

The government-wide statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the Authority receives value directly without giving equal value in exchange, include State aid and sales taxes. Revenue is recognized in the fiscal year for which taxes and State aid are earned or designated. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The Authority considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year end, with the exception of amounts determined by statute as State general purpose aid. By law, although designated for the current fiscal year, the amount is typically paid by the State in December. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt and claims and judgments, which are recognized as expenditures to the extent that they have matured. Capital asset purchases are reported as expenditures in governmental funds. Proceeds of long-term liabilities and equipment and property purchased under capital leases are reported as other financing sources.

Interest expense is recognized on the accrual basis in the government-wide financial statements. In the governmental fund statements, interest expenditures are recognized when funds are deposited in the debt service fund.

The Authority receives sales tax revenue several times each month, and receives interest earnings from time to time as investments mature. Funds for debt service are required to be set aside from revenues on a monthly basis. The Authority also withholds, as necessary, amounts which in its judgment are required for operations and operating reserves. Residual sales tax revenue and investment earnings are then transferred to the City.

No revenues are generated from operating activities of the Authority; therefore, all revenues are defined by the Authority as non-operating revenues. Revenues are received in the general and debt service funds. Expenditures of the Authority that arise in the course of providing the Authority's oversight and debt issuance services, such as payroll and administrative expenses, are considered operating expenses, and are accounted for in the general fund. Expenditures related to debt issuance are considered non-operating expenses, and are accounted for in the debt service fund.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

Cash and Cash Equivalents

Cash and cash equivalents include cash on hand, demand deposits, and commercial paper with original maturities of three months or less.

Investments

The Authority's investment policy complies with the State Comptroller's guidelines for Public Authorities. Investments consist primarily of government obligations stated at fair value on a recurring basis as determined by quoted prices in active markets.

Capital Assets

Assets are capitalized at historical cost if their value is greater than \$500 and has a useful benefit in excess of one year. Contributed assets are recorded at fair value at the time received. Depreciation is provided in the government-wide statements over estimated useful lives of five years using the straight-line method. Maintenance and repairs are expensed as incurred; significant improvements are capitalized.

Bond Premiums

Premiums received upon the issuance of debt are included as other financing sources in the governmental fund statements when issued. In the government-wide statements, premiums are recognized with the related debt issue and amortized on a straight-line basis as a component of interest expense over the life of the related obligation.

Pensions

The Authority participates in the New York State and Local Employees' Retirement System (ERS) as mandated by State law. ERS recognizes benefit payments when due and payable in accordance with benefit terms; investment assets are reported at fair value. On the government-wide statements, the Authority recognizes its proportionate share of net pension position, deferred outflows and deferred inflows of resources, pension expense, and information about and changes in the fiduciary net position on the same basis as reported by the defined benefit pension plan.

Equity Classifications

Government-Wide Statements

- *Net investment in capital assets* - consists of capital assets, net of accumulated depreciation, reduced by outstanding balances of any related debt obligations attributable to the acquisition, construction, or improvement of those assets.
- *Restricted* – consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets if their use is constrained to a particular purpose. Restrictions are imposed by external organizations such as federal or state laws or by the terms of the Authority's bonds.
- *Unrestricted* – the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position and, therefore, are available for general use by the Authority.

Interfund Balances

The operations of the Authority at times include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. Permanent transfers of funds include resources for required debt service payments.

In the government-wide statements, the amounts reported on the statement of net position for interfund receivables and payables, if any, represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between the funds.

Governmental Fund Statements

The Authority considers restricted resources to have been spent first when expenditures are incurred for purposes for which both restricted and unrestricted fund balances are available.

Restricted fund balances result from reserves created primarily by enabling legislation to preserve resources for future expenditures as required by budgetary regulations or bond instruments. Earnings on invested resources are required to be added to the reserves. Nonspendable fund balances represent resources that cannot be spent because they are not expected to be converted to cash and include prepaid expenses.

Fund balance restrictions consist of the following:

Debt service - used to accumulate resources for a sinking fund in connection with the requirements of the related bond agreements.

State-mandated initiatives – used to accumulate money provided by the State through aid and incentives for municipalities that is held by the Authority on behalf of the City. These funds are required to be used by the City for maintaining, stabilizing, or reducing the real property tax burden; investing in technology or other efficiency and productivity initiatives that permanently minimize or reduce the City’s operating expenses; supporting economic development or infrastructure investments that are necessary to achieve economic revitalization and generate growth in the real property tax base; or minimizing or preventing reductions in City services. The money will be disbursed by the Authority when requested by the City for the aforementioned initiatives.

2. Change in Accounting Principle

Effective July 1, 2017, the Authority adopted GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (OPEB), which supersedes GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. This statement addresses accounting and financial reporting for other postemployment benefits offered by the Authority and requires various note disclosures (Note 9) and required supplementary information. As a result, beginning of year net position has been restated as follows:

Net position previously reported, July 1, 2017	\$	1,381,713
OPEB previously reported		701,164
Total OPEB liability		(1,120,850)
Amounts paid by the Authority subsequent to the measurement date		-
Net position as restated	\$	<u>962,027</u>

Information on beginning of year deferred outflows and deferred inflows of resources, and all information for the prior year, is not available and therefore such amounts have not been restated.

3. Transactions with and on Behalf of the City

The Act and other legal documents of the Authority establish various financial relationships between the Authority, the City, and the District. The resulting financial transactions between the Authority, the City, and the District include the receipt and use of revenues as well as Authority debt issuances to fund financeable costs of the City.

The receipt and remittance of revenues in 2018 include:

- The receipt and remittance to the City of sales tax revenues. Revenues of \$131,828,417 were recorded, of which \$78,482,239 was or will be paid to the City and \$46,256,229 was designated for the District. The balance was retained for Authority operations and to provide for a debt service sinking fund.
- State aid of \$161,632,780 was received during 2018. No amounts were accrued at June 30, 2018.
- Distributions paid or accrued to the City in 2018 totaled \$247,320,348, which includes \$78,482,239 of sales tax receipts, \$168,703,784 of State aid and other revenue, and interest receipts of \$134,326.

4. Cash and Investments

Investment management is governed by State laws in accordance with the Act and as established in the Authority's written policies. Cash resources must be deposited in FDIC-insured commercial banks or trust companies located within the State. Policies permit the Executive Director to use demand accounts and certificates of deposit. Permissible investments include obligations of the United States Treasury and its Agencies, repurchase agreements, obligations of the State or its localities, and commercial paper of any bank or corporation provided it has the highest rating of two independent rating agencies.

Collateral is required for demand and time deposits and certificates of deposit not covered by Federal Deposit Insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and school districts.

Custodial credit risk is the risk that in the event of a bank failure the Authority's deposits may not be returned to it. At June 30, 2018, the Authority's bank deposits were fully collateralized by FDIC coverage and securities held by the pledging institution's trust department in the Authority's name.

The Authority's cash and investments at June 30, 2018 consist of the following:

	Cost	Fair Value
Cash	\$ 656,911	\$ 656,911
Money Market	449,013	449,013
U.S. Treasury SLGS	884,153	921,668
Federal Home Loan Banks	4,823,966	4,898,875
	<u>\$ 6,814,043</u>	<u>\$ 6,926,467</u>

The risk and type of investments presented above generally indicate activity and positions held throughout the year. Maturities are generally short term with certificates of deposits issued with 30 day maturities and commercial paper due within 45 days of purchase.

5. Due from Other Governments

Due from Other Governments:

New York State:	
May and June sales tax receipts	\$ 14,243,298
Accrued interest due from the City	400,371
	\$ 14,643,669

Due from the City:

Mirror bond 2005A (1/15/2025), interest at 5.0% inclusive of premium of \$386,807	\$ 4,128,008
Mirror bond 2005B&C (1/15/2019), interest at 5.0% inclusive of premium of \$132,344	452,344
Mirror bond 2006A (1/15/2020), interest at 5.0% inclusive of premium of \$29,665	3,925,033
Mirror bond 2007A (1/15/2023), interest at 5.0% inclusive of premium of \$286,082	9,800,239
	18,305,624
Amount due within one year	5,677,562
	\$ 12,628,062

During 2017, the 2005A and 2006A bonds were called for partial redemption of \$96,700 and \$2,484,185, respectively. The total proceeds of \$2,580,885 were received by the Authority and transferred to the City for use on specific capital projects.

Amounts to be received from the City, net of bond premiums of \$834,898 on the remaining mirror bonds are as follows:

Years ending June 30,	Principal	Interest
2019	\$ 5,677,562	\$ 873,536
2020	4,840,103	589,659
2021	2,021,890	347,653
2022	2,119,585	246,558
2023	2,223,964	140,579
2024-2025	587,622	44,504
	\$ 17,470,726	\$ 2,242,489

6. Capital Assets

	Balance July 1, 2017	Increases	Retirements/ Reclassifications	Balance June 30, 2018
Furniture, fixtures, and computers	\$ 68,398	\$ 1,033	\$ (14,872)	\$ 54,559
Accumulated depreciation	67,156	1,627	(14,872)	53,911
	\$ 1,242	\$ (594)	\$ -	\$ 648

Depreciation of \$1,627 has been allocated to general and administrative expense.

7. Long-Term Liabilities

	July 1, 2017	Increases	Decreases	June 30, 2018	Amounts Due in One Year
Series 2005B&C bonds maturing September 2019 with interest at 5.0% over the life of the bonds.	\$ 1,985,000	\$ -	\$ 860,000	\$ 1,125,000	\$ 805,000
Series 2007A bond maturing September 2023 with interest ranging from 4.5% to 5.5% over the life of the bond.	14,085,000	-	2,110,000	11,975,000	2,215,000
Series 2015A refunding bond maturing September 2025 with interest ranging from 3.0% to 5.0% over the life of the bond.	11,705,000	-	2,550,000	9,155,000	2,665,000
	<u>27,775,000</u>	<u>-</u>	<u>5,520,000</u>	<u>22,255,000</u>	<u>5,685,000</u>
Premiums:					
2005B	598,960	-	269,532	329,428	-
2007A	349,840	-	55,238	294,602	-
2015A	1,293,109	-	153,635	1,139,474	-
	<u>2,241,909</u>	<u>-</u>	<u>478,405</u>	<u>1,763,504</u>	<u>-</u>
	<u>\$ 30,016,909</u>	<u>\$ -</u>	<u>\$ 5,998,405</u>	<u>\$ 24,018,504</u>	<u>\$ 5,685,000</u>

Debt Service Requirements

Years ending June 30,	Principal	Interest
2019	\$ 5,685,000	\$ 879,063
2020	5,440,000	612,262
2021	4,690,000	373,575
2022	1,960,000	225,225
2023	2,040,000	143,825
2024-2026	2,440,000	75,400
	<u>\$ 22,255,000</u>	<u>\$ 2,309,350</u>

Lease Obligation

The Authority has an operating lease agreement for office space. Rental expense totaled \$43,615 for the year ended June 30, 2018. Future minimum annual rental payments required under the lease are:

2019	\$ 43,940
2020	43,940
2021	10,985
	<u>\$ 98,865</u>

8. Pension Plan

The Authority participates in ERS, which is a cost-sharing, multiple employer, public employee retirement system. ERS provides retirement benefits as well as death and disability benefits. New York State Retirement and Social Security Law governs obligations of employers and employees to contribute and provide benefits to employees. ERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained from the New York State and Local Retirement System at www.osc.state.ny.us/retire.

Benefits: ERS provides retirement, disability, and death benefits for eligible members, including automatic cost of living adjustments. In general, retirement benefits are determined based on an employee's individual circumstances using a pension factor, an age factor, and final average salary. The benefits vary depending on the individual's employment tier. Pension factors are determined based on tier and an employee's years of service, among other factors.

Contribution Requirements: No employee contribution is required for those hired prior to July 1976. ERS requires employee contributions of 3% of salary for the first 10 years of service for those employees who joined from July 1976 through December 2009. Participants hired on or after January 1, 2010 through March 31, 2012 are required to contribute 3% of compensation throughout their active membership. Participants hired on or after April 1, 2012 are required to contribute a percentage ranging from 3% to 6% each year, based on their level of compensation. The Comptroller annually certifies the rates used, expressed as a percentage of the wages of participants, to compute the contributions required to be made by the Authority to the pension accumulation fund. For 2018, these rates ranged from 13.1% - 16.0%.

A liability to ERS of \$13,725 is accrued based on the Authority's legally required contribution for employee services rendered from April 1, 2018 through June 30, 2018.

Net Pension Position, Pension Expense, and Deferred Outflows and Deferred Inflows of Resources

At June 30, 2018, the Authority reported a liability of \$60,374 for its proportionate share of the net pension position.

The net pension position was measured as of March 31, 2018, and the total pension liability was determined by an actuarial valuation as of April 1, 2017. The Authority's proportion of the net pension position was based on the ratio of its actuarially determined employer contribution to ERS's total actuarially determined employer contributions for the fiscal year ended on the measurement date. At the March 31, 2018 measurement date, the Authority's proportion was 0.0018707%, a decrease of 0.0001176 from its proportion measured as of March 31, 2017.

For the year ended June 30, 2018, the Authority recognized pension expense of \$56,498. At June 30, 2018, the Authority reported deferred outflows and deferred inflows of resources as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 21,534	\$ 17,795
Changes of assumptions	40,033	-
Net difference between projected and actual earnings on pension plan investments	87,689	173,089
Changes in proportion and differences between Authority contributions and proportionate share of contributions	2,934	43,647
Authority contributions subsequent to the measurement date	13,725	-
	\$ 165,915	\$ 234,531

Authority contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows and deferred inflows of resources will be recognized in pension expense as follows:

<u>Years ending June 30,</u>	
2019	\$ (3,566)
2020	(1,293)
2021	(52,188)
2022	<u>(25,294)</u>
	<u>\$ (82,341)</u>

Actuarial Assumptions

The actuarial assumptions used in the April 1, 2017 valuation, with update procedures used to roll forward the total pension liability to March 31, 2018, were based on the results of an actuarial experience study for the period April 1, 2010 to March 31, 2015. These assumptions are:

Inflation - 2.5%

Salary increases - 3.8%

Cost of living adjustments – 1.3% annually

Investment rate of return - 7.0% compounded annually, net of investment expense, including inflation

Mortality - Society of Actuaries' Scale MP-2014

Discount rate - 7.0%

The long-term expected rate of return on ERS pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected return, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Investment Asset Allocation

Best estimates of arithmetic real rates of return for each major asset class and ERS's target asset allocations as of the applicable valuation dates are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equities	36%	4.6%
International equities	14%	6.4%
Private equities	10%	7.5%
Real estate	10%	5.6%
Inflation-indexed bonds	4%	1.3%
Bonds and mortgages	17%	1.3%
Short-term	1%	(0.3)%
Other	8%	3.8%-5.7%
	<u>100%</u>	

Discount Rate

The discount rate projection of cash flows assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, ERS’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the Authority’s proportionate share of its net pension position calculated using the discount rate of 7.0% and the impact of using a discount rate that is 1% higher or lower than the current rate.

	1.0% Decrease	At Current Discount Rate	1.0% Increase
Authority's proportionate share of the ERS net pension asset (liability)	\$ (456,809)	\$ (60,374)	\$ 274,993

9. Postemployment Benefits Other than Pensions (OPEB)

Plan Description

The Authority maintains a single-employer defined benefit healthcare plan (the Plan) providing for lifetime cost sharing of medical, dental, and vision premiums to eligible retirees and spouses. Eligibility is based on covered employees who retire from the Authority, are over age 55, and have a minimum of ten years of service. The Plan has no assets, does not issue financial statements, and is not a trust.

At June 30, 2018, employees covered by the Plan include:

Active employees	5
Inactive employees or beneficiaries currently receiving benefits	-
Inactive employees entitled to but not yet receiving benefits	-
	<u>5</u>

Total OPEB Liability

The Authority’s total OPEB liability of \$1,283,543 was measured as of June 30, 2018 and was determined using the alternative measurement method, available to plans with fewer than 100 employees, as of June 30, 2018.

The total OPEB liability using the alternative measurement method as of June 30, 2018 was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Healthcare cost trend rates – Initial rates of 4.6% for medical, 7.6% for pharmacy, 3.5% for dental, and 3.0% for vision, reduced to an ultimate rate of 4.7% for medical and pharmacy and 3.0% for dental and vision after ten years

Salary increases – 4.00%

Mortality – RP2000, mortality table for males and females projected 18 years

Discount rate – 3.87% based on the 20-Year tax-exempt municipal bond yield for bonds with an average rating of AA or higher as of the measurement date

Changes to Total OPEB Liability

	<u>Total OPEB Liability</u>
Balance at June 30, 2017	\$ 1,120,850
Changes for the year:	
Service cost	162,693
Interest	-
Changes of benefit terms	-
Differences between expected and actual experience	-
Changes of assumptions or other inputs	-
Benefit payments	-
Net changes	<u>162,693</u>
Balance at June 30, 2018	<u>\$ 1,283,543</u>

The following presents the sensitivity of the Authority's total OPEB liability to changes in the discount rate, including what the Authority's total OPEB liability would be if it were calculated using a discount rate that is 1% higher or lower than the current discount rate:

	1.0% Decrease (2.87%)	Discount Rate (3.87%)	1.0% Increase (4.87%)
Total OPEB liability	<u>\$ (1,603,836)</u>	<u>\$ (1,283,543)</u>	<u>\$ (1,037,036)</u>

The following presents the sensitivity of the Authority's total OPEB liability to changes in the healthcare cost trend rates, including what the Authority's total OPEB liability would be if it were calculated using trend rates that are 1% higher or lower than the current healthcare cost trend rates:

	Healthcare Cost		
	1.0% Decrease (6.60% to 2.00)	Trend Rate (7.60% to 3.00)	1.0% Increase (8.60% to 4.00)
Total OPEB liability	<u>\$ (996,476)</u>	<u>\$ (1,283,543)</u>	<u>\$ (1,664,197)</u>

For the year ended June 30, 2018, the Authority recognized OPEB expense of \$162,693.

BUFFALO FISCAL STABILITY AUTHORITY
(A Component Unit of the City of Buffalo, New York)

Required Supplementary Information
Schedule of the Authority's Proportionate Share of the Net Pension Position
New York State and Local Employees' Retirement System

As of the measurement date of March 31,	2018	2017	2016	2015
Authority's proportion of the net pension position	0.0018707%	0.0019883%	0.0018893%	0.0018411%
Authority's proportionate share of the net pension liability	\$ 60,374	\$ 186,826	\$ 303,242	\$ 62,198
Authority's covered payroll	\$ 368,236	\$ 386,979	\$ 354,794	\$ 334,762
Authority's proportionate share of the net pension position as a percentage of its covered payroll	16.40%	48.28%	85.47%	18.58%
Plan fiduciary net position as a percentage of the total pension liability	98.24%	94.70%	90.70%	97.90%

Data prior to 2015 is unavailable.

The following is a summary of changes of assumptions:

	2016	2015
Inflation	2.5%	2.7%
Salary increases	3.8%	4.9%
Cost of living adjustments	1.3%	1.4%
Investment rate of return	7.0%	7.5%
Discount rate	7.0%	7.5%

BUFFALO FISCAL STABILITY AUTHORITY

(A Component Unit of the City of Buffalo, New York)

**Required Supplementary Information
Schedule of Contributions
New York State and Local Employees' Retirement System**

June 30,	2018	2017	2016	2015	2014	2013
Contractually required contribution	\$ 55,466	\$ 58,035	\$ 67,365	\$ 62,469	\$ 75,625	\$ 53,237
Contribution in relation to the contractually required contribution	(55,466)	(58,035)	(67,365)	(62,469)	(75,625)	(53,237)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Authority's covered payroll	\$ 368,236	\$ 386,979	\$ 354,794	\$ 334,762	\$ 348,621	\$ 306,554
Contributions as a percentage of covered payroll	15.06%	15.00%	18.99%	18.66%	21.69%	17.37%

Data prior to 2013 is unavailable.

BUFFALO FISCAL STABILITY AUTHORITY
(A Component Unit of the City of Buffalo, New York)

Required Supplementary Information
Schedule of Changes in the Authority's
Total OPEB Liability and Related Ratios

June 30, 2018

Total OPEB liability - beginning	<u>\$ 1,120,850</u>
Changes for the year:	
Service cost	162,693
Interest	-
Changes of benefit terms	-
Differences between expected and actual experience	-
Changes of assumptions or other inputs	-
Benefit payments	-
Net change in total OPEB liability	<u>162,693</u>
Total OPEB liability - ending	<u>\$ 1,283,543</u>
Covered-employee payroll	<u>\$ 375,724</u>
Total OPEB liability as a percentage of covered-employee payroll	<u>341.6%</u>

Data prior to 2018 is unavailable.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

BUFFALO FISCAL STABILITY AUTHORITY
(A Component Unit of the City of Buffalo, New York)

Supplementary Information
Schedule of Administrative Expenditures - General Fund

For the years ended June 30,	2018	2017
General and administrative		
Board functions		
Public meeting expenses	\$ 6,651	\$ 6,319
Staff expenses		
Wages	375,724	373,516
Professional development	3,954	2,848
Parking	6,061	5,219
Payroll processing fees	883	862
	<u>386,622</u>	<u>382,445</u>
Central services		
Postage, printing, and dues	3,740	4,024
Rent	43,615	42,640
Telephone and data processing	8,874	8,361
Insurance	1,594	1,537
Office supplies	1,093	2,914
	<u>58,916</u>	<u>59,476</u>
Administrative		
Professional fees and consultants	40,860	33,082
Legal fees	7,120	7,100
Equipment	1,505	743
	<u>49,485</u>	<u>40,925</u>
Total general and administrative	<u>501,674</u>	<u>489,165</u>
Employee benefits		
New York State and Local Employees' Retirement System contributions	55,324	58,453
Social security and medicare taxes	27,400	27,512
Medical insurance net of employee contributions	78,560	72,559
Total employee benefits	<u>161,284</u>	<u>158,524</u>
Total general and administrative expenditures and employee benefits - general fund	<u>\$ 662,958</u>	<u>\$ 647,689</u>

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Board of Directors
Buffalo Fiscal Stability Authority

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Buffalo Fiscal Stability Authority (the Authority), a component unit of the City of Buffalo, New York, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated September 24, 2018.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lumaden & McCormick, LLP

September 24, 2018

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH SECTION 2925(3)(f) OF THE NEW YORK STATE PUBLIC AUTHORITIES LAW

The Board of Directors
Buffalo Fiscal Stability Authority

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of the governmental activities and each major fund of Buffalo Fiscal Stability Authority (the Authority), a component unit of the City of Buffalo, New York, as of June 30, 2018, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and we have issued our report thereon dated September 24, 2018.

In connection with our audit, nothing came to our attention that caused us to believe that the Authority failed to comply with §2925(3)(f) of the New York State Public Authorities Law regarding investment guidelines during the year ended June 30, 2018. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the Authority's noncompliance with the above rules and regulations.

The purpose of this report is solely to describe the scope and results of our testing. This communication is not suitable for any other purpose.

Lumsden & McCormick, LLP

September 24, 2018